

# NATIONAL INCOME

R. DUDLEY BAXTER.







# NATIONAL INCOME.









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INCOME OF THE UNITED KINGDOM.

±126.157.000	Upper & Middle Classes Manual Labor Class	
±83.324.000		±
£87.723.000		
±110.950.000		
£81.320.000		
£324.645.000		

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TOTAL +814.119 .000

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# NATIONAL INCOME.

# THE UNITED KINGDOM.

BY

R. DUDLEY BAXTER, M.A.

READ BEFORE THE STATISTICAL SOCIETY OF LONDON,

JANUARY 21, 1868.

1

## London :

# MACMILLAN AND CO.

1868.



25192.W -

LONDON : R. CLAY, SON, AND TAYLOR, PRINTERS, BREAD STREET HILL.

### INTRODUCTION.

THERE is in the Atlantic an island—the Peak of Teneriffe—which rises from the sea in a pyramidal form to the height of 12,000 feet, conspicuous from every point of the horizon, and casting its shadow from the morning or evening sun for fifty miles over the ocean. An inhabitant is scarcely aware of its real proportions : for if he lives at its foot, he sees chiefly the lower eminences which rise immediately above him; and if he climbs the heights he is apt to lose sight of the broad base which spreads below. He must leave the land and sail out into the offing, before he can form any accurate picture of the real outline, and grasp as a whole the shape and majesty of his mountain isle. I have often thought that such an island is a good emblem of a wealthy state, with its long low base of labouring population, with its uplands of the middle classes, and with the towering peaks and summits of those with princely incomes. The difficulty is, to ascertain the

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### Introduction.

relative dimensions of these mountain zones. If we take our stand on the lower plateau we are absorbed in its extent and richness, and cannot see or appreciate the ridges which rise tier upon tier above us; and if we devote ourselves to exploring and measuring the higher ranges we are prone to overlook and despise the plains far below us. We must sail out into the offing, till we can see the island as one grand whole, and realize its true proportions.

Questions proposed.

There can scarcely be an inquiry more interesting to those who take a pride in their country than the investigation of the statistics of our National Income. What are the means and aggregate wages of our labouring population; what the numbers and aggregate profits of the middle classes; what the revenues of our great proprietors and capitalists; and what the pecuniary strength of the nation to bear the burdens annually falling upon us? What capital in land and goods and money is stored up for our subsistence, and for carrying out our enterprises? What is the relative magnitude of our National Debt? What progress has been made since the beginning of the century in the increase of our income and the accumulation of savings? And what are the risks to which our wealth is exposed, and the precautions that ought to be

2

#### Introduction.

3

taken for our own protection and for the safety of posterity ?

The materials for such an inquiry are abundantly Data available. ample; but their enormous mass renders it difficult to present them clearly and in small compass. The long catalogue of occupations of the people, and the infinite variety of wages even in the same occupations, can only be appreciated by those who have endeavoured to reduce them to order. Minute accuracy is unattainable, and we are obliged to work by general averages. The great object is to render those averages trustworthy and simple, and that they should not be undigested masses of figures, of mere lists of unconnected totals, but coherent and lucid. Nor ought important facts to rest upon mere assertion; the authorities for the facts, and the reasons for the calculations, ought in every case to be given, so that the reader may refer and verify for himself.

Such an inquiry involves important questions of Political Economy. Political Economy. But Political Economy ought to mingle in all such discussions. Statistics are a storehouse of examples in Economical Science. Statistics are the mathematical expression of classes of economical facts. They contain those facts in the briefest possible summary, like a landscape condensed into a miniature photograph. But, like

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### Introduction.

4

miniature photographs, they require a microscope to bring out their full significance. Any inquiry that does this must afford valuable matter for Political Economists—facts by which to test the truth of their theories, and the means by which they may extend their discoveries. Such is the ideal at which a statistical paper should aim, although I dare not hope that I have attained it in the present effort.



# PART I.

Classification of the Population.





# CHAPTER I.

#### THE INCOME-CLASSES.

THE first step towards a reliable estimate of the CHAP. I. Income of a nation is to ascertain the number of individuals who possess or earn it. This can be done for the United Kingdom from the Census Division of popula-Tables of 1861, which give in very great detail the tion into Income occupations of the people, and the number of Classes and Depersons engaged in each. From them it is possible to ascertain, with tolerable accuracy, the number of persons who may be presumed to have independent incomes or wages. They are as follows :—

POPULATION OF ENGLAND AND WALES, 1861.

Appendix I.

7

Besides 151,000 respecting whom nothing was ascertained.

If we could obtain the average income of each occupation we should be able to deduce the aggre-

CHAP. I. gate income of the nation. This method is practicable for the occupation pursued by the Manual Labour Class, whose wages are generally at average rates, known to their employers. But it fails with those above the Manual Labour Class, whose earnings are much more variable, and whose incomes are in great part derived from capital. It becomes necessary, therefore, to make a further classification of the persons with inde-Upper and pendent incomes into the Upper and Middle Middle Classes on the one hand, and the Manual Labour Classes and Class on the other. I purposely adopt the latter Manual Labour term, as less ambiguous than Working Classes. Class. This classification has been worked out for each of the three kingdoms, and summaries of its method and results are given for England and Wales in Appendix I. Their great bulk renders

it impossible to print a larger portion.

England As regards England and Wales the result is and as follows. Putting together all ages and sexes, Wales. the totals are :--

Appendix Ι. Table 1.

PERSONS WITH INCOMES OR WAGES.

ENGLAND AND WALES, 1861.

Total.

1. Upper and Middle Classes . 2. Manual Labour Class

Persons. 1,943,000 7,346,000 9,289,000

So that the Upper and Middle Classes with CHAP. I. incomes of their own, are rather more than onefifth of the total Income-Classes, or one-fourth of the similar members of the Manual Labour Class.

These were the numbers in 1861. But since that Increase since 1861. time six years have elapsed, and there is an increase to be allowed for. During the decade from 1851 to 1861 the increase of the population in England and Wales was 12 per cent., being rather less than that in previous decades. To be safe we will take the increase of the Income-Classes during the last six years at only 6 per cent. That increase will amount to 550,000, and by the proportions just established must be divided as follows :—

INCREASE OF INCOME-CLASSES.

ENGLAND AND WALES, 1861 TO 1867.

		Persons.
Upper and Middle Classes (one-fifth)		110,000
Manual Labour Class (four-fifths)		440,000

Total Increase . . 550,000

Thus, since 1861, more than 500,000 additional persons have been thrown into the labour-field, to compete with the former number of professional men, tradesmen, clerks, and manual labourers in England and Wales; and these 500,000 must find themselves employment under penalty of starvation. In a whole decade, as from 1861 to 1871, more

CHAP. I. than a million of additional workers are thrown into competition with the number existing at the beginning of the period. They are not new workers to supply death-vacancies, but new workers in addition to those who fill up death-vacancies. The struggle for life of plants and animals, pointed out by Mr. Darwin, could scarcely be more severe. This enormous and constant importation into the labour-market must always be borne in mind in considering the question of deficient work and average earnings.

Income Classes. Scotland and Ireland.

As regards Scotland and Ireland, the classification has been made on the same method, allowing in the case of Ireland for the larger number of small farmers, who are about 73 per cent. of the whole class. The results will be found in Tables 1 and 2 of Appendix I., but their purport may be briefly stated as showing that in all the three kingdoms the Income-Classes, or persons with independent incomes or wages, bear nearly the same proportion to the whole population. The total for the United Kingdom is :---United Kingdom.

POPULATION OF UNITED KINGDOM, 1861.

- 1. Persons with Incomes or Wages
- 2. Persons without Incomes or Wages
  - Total accounted for .
- 13,270,000 15,507,000 . 28,777,000

Being 46 per cent. and 54 per cent. of the total; CHAP. I. or a little more than five persons with income or wages to every six persons without income throughout the whole kingdom.

As regards the division of Income-Classes into Upper and the Upper and Middle Classes and Manual Labour and Class, in Scotland the Upper and Middle Classes Labour Class. had in 1861, 264,000 persons with incomes of their Scotland. own against 1,089,000 earners of the Manual Labour Class.

And in Ireland they had 452,000 persons with Ireland. incomes against 2,175,000 earners of the Manual Labour Class.

For the United Kingdom the numbers were :-- United Kingdom.

PERSONS WITH INCOMES OR WAGES.

UNITED KINGDOM, 1861.

				Persons.
1.	Upper and Middle Classes			2,660,000
2.	Manual Labour Class			10,610,000

Total . . 13,270,000

Being 20 per cent. against 80 per cent., or onefifth and four-fifths, as in England.

In Scotland the rate of increase of the popu-Increase of lation is only half that of England, or 6 per cent. tion. in the ten years. Emigration has something to do with this, for the Scotchman retains the cha-

CHAP. I. racteristic observed by Dr. Johnson, of fondness for the road to England; and has added a fondness for the road to India. Besides this, the Scot is a cautious man, and is made doubly cautious by the looseness of the marriage laws. The increase of the Scotch Income-Classes, from 1861 to 1867, need only be estimated at 3 per cent., or 40,000.

Decrease. Ireland.

In Ireland there has been a decrease of 4 per cent., or 241,000, as estimated by the Registrar General.

Income Classes.

In all these estimates of the persons with independent income or earnings I have included every person, of whatever age or sex, who is returned in the Census Tables as following any distinct occupation; and have added part of the widows, who Appendix must of necessity have some kind of income, and in a few instances part of the wives. Table 4.

See

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#### CHAPTER II.

# THE UPPER AND MIDDLE CLASSES AND THE MANUAL LABOUR CLASS.

BEFORE plunging into the question of Incomes, I CHAP. II. should like to digress for a short time to a point of great interest, viz. to endeavour to determine the total numbers, including families, of the Upper and Total Middle Classes and the Manual Labour Class of Upper and England and Wales. The calculation has often Classes and Manual been made on conjectural grounds, and with the Labour Class, most diverse results, usually varying according to England the personal predilections of the calculator. The Wales. first Table given in the Appendix affords the means of ascertaining their numbers with something like certainty. It gives the total number of males above twenty years of age who in the Census Tables of 1861 have occupations belonging Appendix to the Upper and Middle Classes; and shows Table 1. their number to be 1,194,000. But the males

### Upper and Middle

CHAP. II. above twenty years of age bear a known proportion to the total population, being as nearly as possible twenty-six per cent., or in round numbers one-fourth. So that we may with accuracy calculate the total numbers of the Upper and Middle Classes at a little less than four times the number of their adult males. Then by subtraction from the total population we can find the total number of the Manual Labour Classes. Performing these operations, and adding six per cent. for the increase since 1861, we find that in England and Wales, out of a total population in 1867 of 21,000,000, the Upper and Middle Classes were 4,870,000 and the Manual Labour Class 16,130,000.

Houses of It is a confirmation of these figures that the Upper and Middle number of £10 houses in boroughs and counties Classes, 1,110,000. of England and Wales in the Electoral Returns of 1866 (allowing 50,000 for the difference between rating and rental in the counties) was 1,250,000, of which about 140,000 were occupied by the Manual Labour Class. The remainder, or 1,110,000 houses, correspond nearly with the 4,870,000 persons of the Upper and Middle Classes, and with their servants.

The complete table is as follows :---

and Manual Labour Classes.

ENGLAND AND WALES, 1867.

CHAP. II.

15

UPPER AND MIDDLE AND MANUAL LABOUR CLASSES.

Upper and Middle	Class	es			Perso	ons.
With Independe	ent Ind	comes	5 .		2,053,000	
Dependent .					2,817,000	
						4,870,000
Manual Labour C	lass—					
Earning Wages					7,785,000	
Dependent .					8,345,000	
						16,130,000
	Total	Popu	lation	n of	England	- Carlo and a second
	and	l Wal	les, 18	867		21,000,000

Hence the Upper and Middle Classes are 5,000,000 in round numbers, and have nearly three persons dependent for every two with independent income.

The Manual Labour are 16,000,000 in round numbers, and are almost equally divided between earners and non-earners.

In Scotland the same data and principles of Scotland. calculation, with 3 per cent. increase of population, give—

Domeone

#### SCOTLAND, 1867.

Upper and Middle Classes		•			692,000
Manual Labour Class	•	•			2,460,000
Total P	opula	tion.	1867		3,152,000

#### Upper and Middle 16

The proportions between the independent in-CHAP. II. comes or earners and the dependent persons in each class, are the same as in England.

In Ireland the same calculation, but with 4 Ireland. per cent. decrease of population, gives-

IRELAND, 1867.

Total Popu	alation	n, 186	57 .		5,557,000
Manual Labour Class .	•	•	•	•	4,501,000
Upper and Middle Classes		• •	·		1,056,000

For the United Kingdom the several Classes are United Kingdom. as follows :---

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UNITED KINGDOM, 1867.

		Perso	ns.	
<i>Upper and Middle Classes—</i> With Independent IncomesDependent	•	2,759,000 3,859,000		
*			6,618,000	
Ianual Labour Class—		10.961.000		

. 10,961,000 Earning Wages . 12,130,000 Dependent .

23,091,000

Total Estimated Population . 29,709,000

The per centages are-Upper and Middle Classes, 23 per cent.; Manual Labour Class, 77 per cent. Putting the result into round numbers, out of a total population of 30,000,000, the Upper and Middle Classes are 7,000,000 and the Manual Labour Class 23,000,000.

### and Manual Labour Classes. 17

Recurring to the simile in which I compared CHAP. II. the State to an island; rather more than threefourths of its surface is formed by the Manual Labour Class, and rather less than one-fourth by the Upper and Middle Classes.

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# PART II.

Income of the United Kingdom.





To report the case of the formation of the

## CHAPTER III.

#### UPPER AND MIDDLE INCOMES.

WE have now to ascertain the incomes of the Upper CHAP. III. and Middle Classes. This can only be done through Income Tax pecuthe Income Tax-an impost which is their peculiar liar to the Upper and burden, and one in which very few workmen, how-Middle Classes. ever high their wages, ever allow themselves to be caught. An Assessor told me that he had often in his district working men who he knew must be in receipt of more than £100, but whom he never could succeed in assessing. As every one is aware, the Income Tax commences at £100 a year, but allows a deduction of £60 from all incomes below Distincvo tion For convenience of reference I give the five £200. between gross and Schedules into which it is divided : net num-

bers.

Schedule	A.	•	Lands (owners), Houses, Railways, Mines, &c.
,,	В.		Lands (occupiers ; on half the rent).
,,	C.	•	Public Funds (British, Foreign and Colonial).
"	D.		Trades and Professions, and Foreign Property.
,,	Ε.		Public Offices (General, Local, and Railway).

NOTE.—An Act of 1866 transferred railways, mines, ironworks, and miscellaneous property to Schedule D, leaving only land and houses in Schedule A. For uniformity I adhere to the old classification,

CHAP. III. A man may be assessed under two or more of these Schedules, so that the total of the numbers of ultimate tax-payers in each Schedule by no means represents the net number of individuals charged. A memorandum will be found in the Appendix, the substance of which was communicated to me by Mr. Gripper of the Inland Revenue, the highest authority in all statistics of that department, in which the net number of Income tax-payers is computed, and their average income in England and Wales calculated at £306, after making allowance for the number of additional persons who pay in companies or partnerships.

> The latest return of Income charged to Income Tax is for the financial year 1865.

#### INCOME TAX.-UNITED KINGDOM.

Property and Income *charged to Duty* under each Schedule of the Income-Tax Act for the Year 1865, ended 5th April 1866 :---

Schedul	e Amou	Amount of Property and Income charged in								
	England.	Scotland.	Ireland.	United Kingdom.						
A . B . C . D . E . Total	. 125,143,490 28,890,437 31,930,560 103,908,302 19,302,458 . £309,175,247	$15,099,198 \\ 3,717,195 \\ \\ 10,942,857 \\ 1,057,308 \\ 30,816,558 \\$	$13,876,913 \\ 2,956,643 \\ 1,140,120 \\ 5,296,536 \\ 1,168,536 \\ 24,438,748$	$154,119,601 \\35,564,275 \\33,070,680 \\120,147,695 \\21,528,302 \\364,430,553$						

Thus the Income of the United Kingdom in CHAP. III. 1865, which actually paid Income Tax, was Additions £364,430,000. What additions must be made to arrive at the total Income in 1867 of the Upper and Middle Classes? The inquiry involves many interesting points in the history of our financial progress.

Ever since the imposition of the Income Tax in Constant increase of 1842, there has been a continual increase in the Income charged. amount of property assessed. For the first ten years, 1842 to 1852, the augmentation in England and Wales was very slow, being less than £6,000,000, or an average of £600,000 a year. In Scotland it was more rapid, being more than £4,000,000, or an average of £400,000 a year on one-tenth of the amount of income. The total Seventh Inland increase for Great Britain during those ten years Revenue Report, was about £10,285,000, or £1,000,000 a year. p. 23.

In 1853 the Income Tax was extended to Ireland,

23

and was brought down from incomes of £150 to £100. The rapid progress of commerce, consequent upon the development of the railway system at home and abroad, and free trade legislation, produced a corresponding increase in the property charged; and down to 1865 this increase has gone on in a continually augmenting ratio. In 1855 Tenth the property charged to duty in the United King-Revenue Report. dom, under the new law, was £268,300,000; in

Снар. III. 1865 it had risen to £364,430,000; being a total increase in ten years of £96,000,000, or an average increase of nearly £10,000,000 a-year.

Land, &c.: Schedule A.

But to understand the nature of this increase, we must examine the schedules of the Income Tax. Land and houses, railways and mines, and other real property, have been included, down to 1866, in Schedule A, and have been remarkable for the steadiness with which they have increased in value. A revaluation has been made every fourth year, and latterly every third year, and the last three revaluations, in 1857, 1861, and 1864, each added nearly £12,000,000 to the total property charged to duty, being at the rate of £3,000,000 a year at the commencement of the period, in 1853, and at the rate of £4,000,000 a year at its close. This increase represents a *profitable* investment in houses, railways, mines, and agricultural and other improvements of Capital, to an average amount of £80,000,000 in each year. Out of the £12,000,000 increase of income, shown by revaluation every third or fourth year under this schedule, land produces £2,000,000, or one-sixth, augmenting its total value at the rate of one per cent. per annum; houses produce £6,500,000, or one-half, augmenting their total value at the rate of 31 per cent. per annum; and railways, mines,

quarries, and similar property, yield the remaining CHAP. III. £3,500,000, or one-third, raising their total value at the rate of  $6\frac{1}{2}$  per cent. per annum. Thus, five-sixths of the capital annually invested in permanent improvements is laid out in houses and railways, and similar works.

The year 1867 happens to have been the revaluation year, and may be expected to produce an increase of at least £12,000,000 over the total property charged under Schedule A in 1864.

Farmers' profits, measured by helf their rentals Farmers' profits: under Schedule B, have increased from £30,200,000 Schedule charged to duty in 1855 to £35,550,000 in 1865. The increase has taken place almost entirely in revaluation years, and is very small, or a decrease, in the intervening years. The increase in valuations was—

INCREASE OF INCOME CHARGED IN SCHEDULE'B.

	1857	ove	r 18	53				3,000,000	
	1861							2,300,000	
4	1864				•		• ,	700,000	

-a declining ratio which looks as if farmers' rents are near their maximum, and which I commend to the notice of Chambers of Agriculture. It would seem that we cannot count on an increase of more than £700,000 in the revaluation year 1867. Income derived from *Funds (British, Colonial,* 

CHAP. III. and Foreign) is charged under Schedule C, and has Funds: Schedule C. in 1865, or an average increase of £700,000 a year. The increase since 1861 has been very regular in amount. It indicates Foreign and Colonial Loans of about £15,000,000 yearly.

Public Offices : Schedule E.

Income from Salaries and Pensions is charged under Schedule E, and increased from £17,000,000 in 1855, to £20,700,000 in 1862, then diminishing for two years, and again rising, in 1865, to £21,528,000. An increase during the last two years may be expected from increased local government and railway offices, but is uncertain in amount.

But Income from Trades and Professions, Trades and Profescharged under Schedule D, is the gauge of the sions: Schedule prosperity of the nation. It is the least reliable D. ` of all the schedules, because depending so much upon the will of the person assessed. It is the most variable in amount, because of the fluctuations in profit in different years. But excessive fluctuation is avoided by the provision entitling persons to be charged on the average of the three preceding years, with an option to claim an abate-Dr. Farr, ment if the profit of the year of payment is below Income Committee the average. The result is to give the tax-payer Report, 1861, p. the advantage of his minimum income, and to 171.

deprive the country of the advantage of his maximum CHAP. III. income. The amount of Income charged under Schedule D varies with almost every cause affecting the wealth of the nation, but principally with the foreign trade. The rate of discount has not a very visible effect upon it. The Income charged to duty in the United Kingdom rose from £79,000,000 in 1855, to £120,000,000 in 1865; being a total increase of £41,000,000 in ten years, or an average of £4,000,000 a year. The following table shows its fluctuations, and those of the Exports and Imports.

INCREASE OF INCOME CHARGED IN SCHEDULE D AND OF EXPORTS, AND IMPORTS.-UNITED KINGDOM.

1			
Year.	Increase or Decrease of Im- ports and Exports.	Increase of Income charged to Schedule D.	
	£	£	
1855		- (	Crimean War.
1856	+51,000,000 (increase)	1,360,000 \$	'
1857	+22,000,000	4,480,000	
1858	-29,600,000 (decrease)	90,000	Panic.
1859	+30,500,000 (increase)	4,190,000	( Deepch Treaty
1860	+40,200,000	600,000	<ul><li>{ French Treaty.</li><li>{ Chinese War.</li></ul>
1861	+ 2,000,000	4,089,000	
1862	+14,800,000	4,300,000	
1863	+53,900,000	2,220,000 2	Cotton Famine.
1864	+41,700,000	9,890,000 \$	
1865	+ 2,300,000	10,040,000	Ditto and Panic.
1866	+44,100,000		
1867	- (decrease)		1
CHAP. III. This table shows the augmented ratio of progress in the latter years. The first five years included two wars and a panic, and produced a total increase of nearly £11,000,000, or £2,000,000 a year. The second five years included three years of cotton famine and one of panic, and produced a total increase of £30,000,000, or £6,000,000 a year.

Estimated increase for 1866 and 1867.

It is impossible to form any judgment from the Revenue returns of the increase or decrease during 1866 and 1867, since the quarterly statements for 1866 contain a portion of the sixpenny tax of 1865, and the collection of Income Tax for the last quarter of 1867 was deferred to 1868 in consequence of the revaluation. This is the explanation of the apparent diminution in the returns published for the Christmas quarter. There is no doubt that the rate of increase will be considerably diminished. But from other data, the healthy state of the foreign trade, and the large Exports and Imports, we shall be justified in estimating a total increase for the two years of £4,000,000, being only one-fifth of that for the two preceding years.

The total increase estimated for 1866 and 1867 on all the schedules is shown in Table 1 of Appendix V., and amounts to  $\pounds 14,000,000$ , which

29

should be divided between the three Kingdoms, in CHAP. III. the proportions of England and Wales £12,200,000; Scotland £1,500,000; Ireland £300,000.

But before leaving this part of the subject Ten years' increase, increase, 1855 it may be useful to glance at the following table, 1855 drawn up from the Tenth Inland Revenue Report, showing the distribution in the Schedules of the increase of £96,000,000 from 1855 to 1865.

TEN YEARS' INCREASE OF INCOME CHARGED TO INCOME TAX, 1855-1865.

UNITED KINGDOM.

Schedule A-	£	£
Land	. 6,400,000	
Houses	. 19,000,000	
Railways, Mines, &c.	. 12,250,000	
		37,650,000
Schedule B-Farmers		5,350,000
" C-Foreign and Colonial I	Funds	7,300,000
,, D-Trades and Professions	and Foreign	
Property		41,200,000
" E-Public Offices .		4,500,000

£96,000,000

This increase was produced by the three kingdoms in the following proportions :—

£96,000,000

CHAP. III. The important nature of this increase can scarcely be exaggerated. During the ten years from 1842 to 1852 the income of Great Britain charged to Income Tax increased £10,000,000, being nearly 4 per cent. or *one-twenty-fifth*. During the ten years from 1855 to 1865 the Income of the United Kingdom charged to Income Tax increased £96,000,000, being 36 per cent. on the £268,000,000 which paid duty in 1855, or more than *one-third*.

The average income of each person in the United Kingdom who paid duty under Schedule D in 1855, was £288. In 1864, the latest year for which the numbers are given, it had risen to £314.

Using these figures as a means of measuring the whole Income Tax in 1855 and 1865, the proportion (not the actual number) of Income taxpayers will have risen from 931,000 in 1855 to 1,160,000 in 1865. This was an increase of 229,000, or 25 per cent., the increase of the population during the same period for Great Britain (exclusive of Ireland) being 11 per cent. The addition during these ten years to the profitable Capital of the Upper and Middle Class Income tax-payers, by increased value of their real property and by foreign loans and property and accumulation of floating capital, indicated in the

above figures for Schedules A, B, C, and D only, CHAP. III. is about twelve hundred millions sterling, or 120 See Appendix V. Table 2.

All these amounts are irrespective of any increase in the income, or earnings, or the property of the rest of the population who do not pay Income Tax, and were confined simply to the Income Tax payers. Nor even as regards them do these numbers represent the real increase. They are merely the amounts shown by the unwilling returns of those tax-payers, and on which they cannot escape the assessments of the Government.

It is as if the island of the State had been subject to an upheaval, slow at first, but increasing in rapidity, which has brought a circle of fresh lands above the surface of the waves, and raised to more commanding heights its hills and mountain summit. How long this upheaval and increase will last, and at what rate, is beyond human power to predict. England is more favourably situated than any country, except the United States, for manufactures and commerce; and the demand for these must augment continually with the spread of civilization and railways among the 1,200,000,000 population of the world. The future rise of the United States into a great manufacturing and naval power, appears the most probable and certain cause

CHAP. III. which will place a limit to our national increase and prosperity.

Unreturned profits.

We now come to a second class of additions, and must take into account the Unreturned Profits of trades and professions, and other incomes under Schedule D. Mr. Lowe's Draft Report to the Income Tax Committee of 1861 thus describes it: -"Schedule D depends on the conscience of the tax-payer, who often, it is to be feared, returns hundreds instead of thousands, and who is certain to decide any question that he can persuade himself to think doubtful, in his own favour." The extent to which he may exonerate himself can be judged from the following facts. In 1799, all Income Tax-payers assessed themselves. In 1803, the present schedules were introduced, and the system was changed, except for Schedule D, to payment of duty by the occupier or first source. The effect was to make the produce of the tax at 5 per cent. in 1803, almost equal to that at 10 per cent. in 1799. In other words, the alteration increased the amount collected by 100 per cent. An improved method and greater experience in collection prevents the evil from attaining such proportions in the present day, but Mr. Gladstone in his Budget Speech for 1853 gave Budget Speeches. a remarkable instance of the prevalence of the

First Inland Revenue Report.

practice. Twenty-eight persons claimed com-CHAP. III. pensation for loss of business by the construction of Cannon Street in the City. They claimed £48,159 as one year's profits; and obtained from the jury £26,973, or a little more than half. They had returned their profits to the Income Tax at £9,000! I am told on the highest authority that in a single day two cheques were sent in to the Chancellor of the Exchequer for £9,000 and £2,300 for unreturned Income Tax.

It is a very moderate estimate to place the unreturned profits at 16 per cent. on the £100,000,000 charged in England and Wales under Schedule D, and at 10 per cent. for Scotland and Ireland.

Another addition must be made for the £60 £60 a-year excused. a year excused to incomes between £100 and Inland Revenue, £200. It amounted in 1864 to £12,375,000. Tenth Report, p.

A third class of additions still remains. A very 42. large number of the Middle Classes have incomes Incomes less than of less than £100 a year, and are not included £100. in the Income Tax returns. Their numbers can be found for each of the three kingdoms by subtraction of the Income tax-payers from the total number of the Upper and Middle Classes who have independent incomes. There is little doubt that large numbers of them

are at or near £100, either on one side or the

D

CHAP. III. other of the line, and the salaries and board of few of them will in England be less than £50. It appears a safe calculation to place their average actual earnings or income in England and Wales, after a considerable deduction for want of employment, at £60 a year.

England and Wales. Hence for England and Wales the Upper and Middle Incomes will be as follows :---

Gross GROSS INCOME OF THE UPPER AND MIDDLE CLASSES, 1867. Income.

### ENGLAND AND WALES.

I.—Incomes charged to Income Tax—	£
1. Income Tax was charged in 1865 on .	309,000,000
2. The increase 1865 to 1867 may be taken	
at , , ,	12,200,000
So that the total amount charged in 1867	
would be	321,200,000
This amount at an average of £306 would be	
paid by 1,050,000 persons.	
But there are 2,053,000 persons of the Upper	
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and Middle Classes with independent Incomes,
allowing 110,000 for the increase since 1861;
so that 1,003,000 are not included in the
Income Tax.
3. Unreturned profits under Schedule D .
4. The £60 a year excused to Incomes
between £100 and £200 .
I0,000,000
II.—Incomes not charged to Income Tax—
5. The 1,003,000 persons under £100 a year
at £60 each .
at £60 each .
at £60 each .

Total . £407,200,000

But in order to gain a clear idea of this wealth, CHAP. III. we must ascertain the manner in which it is distributed among the different classes of income, as Distribu-£100 to £300 a-year; £300 to £1,000; £1,000 to Income. £5,000; and £5,000 and upwards. This can be done for Schedule D, from the official returns :—

	PER CENTAGES.			
CLASS OF INCOME.	Assessments.	Aggregate Income.		
£5,000 to £50,000 and upwards	•7	32		
£1,000 to £5,000	4.	20		
£300 to £1,000	14.3	21		
£100 to £300	81.	27		

DISTRIBUTION OF INCOME-SCHEDULE D.

We may fairly assume that a similar proportion obtains in the aggregate of all the schedules of the

Income Tax. Working this out, and adding the Incomes below the Income Tax, *i.e.* under £100 a year, we have the following table :—

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CHAP. III. UPPER AND MIDDLE CLASSES: DISTRIBUTION OF INCOMES. ENGLAND AND WALES, 1867.

CLASS OF INCOME.	Number of Assessments.	Aggregate Annual Income.
I. Large Incomes— (1) £5,000 to £50,000 and		£
upwards	7,500	111,104,000
(2) £1,000 to £5,000	42,000	69,440,000
II. Middle Incomes— £300 to £1,000	150,000	72,912,000
III. Small Incomes— (1) £100 to £300	850,500	93,744,000
(2) Below the Income Tax, under £100	1,003,000	60,000,000
Total ,	2,053,000	£407,200,000

This classification is subject to a disturbing element, the presence in the incomes above £5,000 of 350 Companies with £28,000,000 income, each paying Income Tax at their head office, as one person. Few people have all their property invested in these Companies, but a very large number of incomes are lessened in the returns by a portion of their amount being assessed through a Company. If the Companies' incomes were distributed to the individuals to which they belong, a considerable number of persons would be raised out of each

class into the next above; so that, for example, the CHAP. III. £5,000 class would be enlarged in numbers more than sufficient to compensate for the loss of the assessments of Companies. Partnerships, on the contrary, raise incomes into higher classes than the individual partners would reach. I have pointed out in Appendix II. that the diminution of numbers by assessments on partnerships is compensated by individuals being very commonly assessed under two or even three Schedules for different portions of their income.

The general correctness of the numbers in the Classification by above table is confirmed by the following summary houses. Mr. Locke of a Return of Houses in England and Wales King, Commons assessed to House Duty in 1861-2; with the Return, 428, 1863. addition of the rest of the 1,110,000 houses occupied by the Middle Classes, given in page 14.

HOUSES AND RENTAL OF THE UPPER AND MIDDLE CLASSES. ENGLAND AND WALES.

I. Large Houses-						Number.
(1) £200 and upwar	ds Rent	*		*	i	9,800
(2) £100 to £200	ě		ě.			32,800
II. Middle Houses -				-		
£50 to £100 .	• •					102,000
III. Small House-	N. C.			- * *		S. 10
(1) £20 to £50.		4.	1	-		375,400
(2) £10 to £20.						590,000
		77				

Total Houses .

1,110,000

This table requires a moment's consideration to CHAP. III. point out its results and bearing. The number of persons with incomes of their own, including lodgers, ladies, and younger persons still living with their families, is nearly twice the number of houses, or two persons with incomes for each house. But two persons of £5,000 and upwards a year seldom, or never, live in the same house. On the contrary, each has one house at least, and very commonly two or even more, in different parts of the country, though at different rents. Hence the number of large houses is likely to exceed the number of large incomes, so that the proportion of 9,800 large houses to 7,500 large incomes is like the truth, and each confirms the correctness of the other.

> In the next class of incomes the same causes tend to increase the numbers near the top of the scale; but other causes come into play, diminishing the number near the £1,000 limit. Persons with that income in the country frequently live in smaller houses, and lodgers begin to appear. The proportion of 32,800 houses from £100 to £200 rent, appears to tally with the 42,000 incomes from £1,000 to £5,000 a year, and with the smaller houses occupied by the highest class.

In the incomes below £1,000, the number of CHAP. III. lodgers, ladies, and inmates of family houses increases rapidly, so that the proportions of the houses below £100, viz. 102,000, 375,000 and 590,000, appear to confirm the number of incomes below £1,000, viz. 150,000, 850,000 and 1,000,000.

It is, of course impossible to suggest anything Importance of beyond a general and approximate correspondence. Corroboration. No amount of income, in different parts of the country, and in classes of persons of different habits, corresponds strictly with any amount of house-rent. But where strict proof is impossible, and in a matter of such social interest and even political importance, approximate indications are of great value, and ought not to be neglected. And their trustworthiness is very much increased when independent indications corroborate each other.



# CHAPTER IV.

# WAGES OF THE MANUAL LABOUR CLASSES. ENGLAND AND WALES.

CHAP. IV. WE now approach a question of great difficulty, and which has been the subject of keen controversy-Sources of the wages or earnings of the Manual Labour Class. informa-Much information has been collected from time to tion. time in the Miscellaneous Statistics of the Board of Trade, and in papers read by Mr. Purdy, Mr. Chadwick, and others, and especially in the elaborate estimates published last year by Professor Leone Levi. I have made use of all these authorities, after testing them by my own inquiries. As regards the rate of wages, I have found Professor Levi's book very accurate and fair. The averages which I have adopted are rather lower than his, but this may be owing to the fall of wages since the period of his investigation. Like him, I have in most instances included the value of board and lodging, although in some cases the propriety of doing so is doubtful. For example, why should a seaman be credited with three shillings or four

41

shillings a week for lodging-exclusive of food ? CHAP. IV. He cannot navigate the ship without sleeping in it, and the vessel does not cost a penny the more for giving him berth-room. So also with female house servants; their sleeping in the house is, in most cases, a necessity, without which the house, like the ship, could not be worked.

Another point is the age at which a manual Age of sulabourer ceases to be an effective. I am afraid that tion. 60 years is about the average; six or seven years earlier than the Middle Classes. After that age a man becomes unfit for hard work; and if he loses his old master, cannot find a new one. In some trades, a man is disabled at 55 or 50. A coal-backer is considered past work at 40. I have Mayhew, London endeavoured to be on the safe side by taking 65 as Labour, vol. iii. p. the termination of their working life, and have 253. excluded all above that age from my calculation of wages.

But the most important point of all is the allow-Deduction for loss of ance which must be made for what workmen call work. "playing;" that is to say, being "out of work," from whatever cause, whether forced or voluntary. It is here that I am at issue with Professor Levi. Levi, He estimates the lost time at no higher average than &c. p. 5. 4 weeks out of the 52, and thinks it sufficiently covered by omitting from the wage-computation all

CHAP. IV. workmen above 60 years old, *i.e.* the non-effectives. If this were the real state of things, England would be a perfect Paradise for working men! If every man, woman, and child returned as a worker in the census had full employment, at full wages, for 48 weeks out of the 52, there would be no poverty at all. We should be in the Millennium ! Far other is the real state of affairs; and a very different tale would be told by scores and even hundreds of thousands, congregated in our large cities, and seeking in vain for sufficient work.

Building trades. 42

I will take a good average instance (and a very large one) of the way in which wages are earned in the building trades. These trades form a whole, and include carpenters, bricklayers, masons, plasterers, painters, and plumbers, and number, in England and Wales, about 387,000 men above 20 years of age. In London their full time wages average 36s. a week. In the country they are lower, 30s. to 28s. or 26s.; growing less the farther we go northward. The full-work average may be taken at 30s. But it is only the best men, working for the best masters, that are always sure of full time. These trades work on the hour system, introduced at the instance of the men themselves, but a system of great precariousness of employment. The large masters give regular wages

to their good workmen, but the smaller masters, CHAP. IV. especially at the East end of London, engage a large proportion of their hands only for the job, and then at once pay them off. All masters, when work grows slack, immediately discharge the inferior hands, and the unsteady men, of whom there are but too many even among clever workmen, and do not take them on again till work revives. In bad times there are always a large number out of employment. In prosperity much time is lost by keeping Saint Monday, and by occasional strikes. There are also 40,000 men between 55 and 65 years of age, who, in the building trade, are considered as past hard work, and who suffer severely by want of employment. There are also the sick and the paupers, all of whom are included in the muster-roll of the census. The effect of all these causes is to produce an immense margin of lost time, and a great reduction from the nominal

or full time wages.

Let us turn to another great branch of industry, Agriculthe Agricultural Labourers: whose numbers are, Labourers. men, 650,000; boys, 190,000; women, 126,000; and girls, 36,000. Continuous employment has largely increased since the New Poor Law of 1834, and good farmers now employ their men regularly. But in many places such is not the custom. Near

CHAP. IV. Broadstairs, in Kent, I was told that, on an average, labourers are only employed 40 weeks in the year. Mr. Purdy, Mr. Purdy's figures of the influence of the seasons Statistical on agricultural employment, show that the wages Journal, vol. xxiv. paid in the second quarter of the year, on a large p. 353. estate in Notts, were 20 per cent. more than in the first quarter. In the harvest quarter, they were more than double. He also mentions the significant fact, that the pauperism of the five most agrarian divisions of England is greater in February than in August, by 425,000 against 370,000, or 55,000 persons. These 55,000 represent a great prevalence of the custom of turning off labourers at the slack season. So that, even so far as the men are concerned, there must evidently be a large deduction for time out of work. But when we come to boys and women, the case is still stronger. I found in Kent and other places, that boys and

women's employment is very irregular; and that they are not at work more than half their time. In fact, they are employed as supernumeraries to the p. 372. men, and only taken on at busy times. Mr. Purdy gives in his paper a table of the earnings of a labourer's family, at Bolton Percy, near York, in 1842. The man had constant work, but the wife was only employed 210 days in the year, and the boy 223: being about two-thirds of their time. Deductions like these make a heavy per centage, CHAP. IV. when they occur more or less over an area of 234,000 boys and women.

We will now take the iron trade, and the large Iron trade, class of miners, comprising together nearly 450,000 miners. men and boys. They all have a particular propensity for strikes, and sometimes their masters vary the programme by a lock-out. The Middlesbro' iron-workers struck last year for 18 weeks, or more than one-third of the year. The South Yorkshire and Derbyshire Miners almost always have a strike on hand in some part of the district. This is in prosperous times. In bad times there is much slackness of work.

Turn next to the cotton manufacture, including Cotton 143,000 men, 82,000 boys, 150,000 women, and ture. 121,000 girls; altogether, 496,000. We all know their periodical distresses. It may be said that these were accidents. They are not mere accidents, but incidents, natural incidents, of our manufacturing economy. They are sure to recur under different forms; either from gluts, or strikes, or war; and they must be allowed for in computations of earnings.

I come lastly to instances from trades at the East Lon-East end of London, where I have lately had a don. great deal of experience. It is there that the

CHAP. IV. struggle for existence is most intense, from London being the resort and refuge of the surplus population of other parts of the country. The London Dock Dock labourers earn, when on full time, 15s. a week; but so great is the competition that even in ordinary years they are employed little more than half their time. During the past year 5s. a week has been considered tolerably lucky.

Silkweavers. 46

Silk-weavers are in chronic distress. The men's nominal wages are 12s. a week; but their real earnings do not average more than 6s.

Cabinetmakers.

Cabinet-makers stand well in the list of trades, their nominal wages for the kingdom being set down at 30s. a week. But the cabinet-makers at the East end, a very numerous body, are in what is called the "slop trade," and are ground down by the dealers, who own what are called "slaughter-houses," in which they take advantage of the necessities of the small manufacturers (expressively called "garret masters") and compel them to sell their upholstery at little above the cost of materials. Between dealers and want of work, I am told that numbers of the "slop" cabinet-makers are not earning 7s. 6d. a week. None but those who have examined the facts can have any idea of the precariousness of employment in our large cities, and the large pro-

portion of time out of work, and also, I am bound CHAP. IV. to add, the loss of time in many well-paid trades from drinking habits. Taking all these facts into account, I come to the conclusion, that for loss of work from every cause, and for the non-effectives up to 65 years of age, who are included in the Rule of deduction census, we ought to deduct fully 20 per cent. 20 per cent. from the nominal full-time wages.

I will cite one more fact in confirmation. The Average average number of paupers at one time in receipt England of relief in 1866 was 916,000, being less than for any of the four preceding years. The total number relieved during 1866 may, on the authority of a Return of 1857, given in the Appendix, be calculated at  $3\frac{1}{2}$  times that number, or 3,000,000. All these may be considered as belonging to the 16,000,000 of the Manual Labour Classes, being as nearly as possible 20 per cent. on their number. But the actual cases of relief give a very imperfect idea of the loss of work and wages. A large proportion of the poor submit to great hardships, and are many weeks, and even months, out of work before they will apply to the Guardians. They exhaust their savings, they try to the utmost their trade unions or benefit societies; they pawn little by little all their furniture; and at last are driven to ask for relief. I am not astonished at

pauperism. and Wales.

CHAP. IV. their reluctance, for what do they get? After waiting in a crowd and in the most humiliating publicity, they get an order for the stoneyard, with 6d. a day, and a loaf per week of bread for each of their family. Sometimes, rather than accept the relief, they die of starvation.

Masters, Foremen, lookers.

neous

1866,

One more point requires a brief mention. The and Over- census does not distinguish masters and overlookers, or foremen, from their workmen. The masters must be taken from the table of 1851, which gave 129,000 as the number in that year. I have deducted their numbers in each case from the totals in 1861. The overlookers and foremen are nowhere estimated, but in many of the returns of workmen and wages given in the Miscellaneous Miscella-Statistics, Statistics for 1866, they will be found to be 3 part vi. p. and 4 per cent. I am told that in the building 278, &c. trade they are more numerous than the masters. I have estimated their numbers at 100,000. There

> can be no doubt that they are not Manual Labourers, and that they were rightly classed by the Government in the Electoral Returns of 1866 as belonging to the Middle Classes.

Estimate of wages, IV.

I now come to the present numbers of the Appendix Manual Labour Class, and their wages. A detailed estimate will be found in Appendix IV. In order to throw them into a connected form, I have

grouped the different employments by the wages CHAP. IV. earned by the men above 20 years of age. This gives an intelligible principle, and brings together the similar employments in a manner easy to remember.

It is a curious fact, that in the great majority Wages of of occupations the average wages of a boy, a men, and woman, and a girl, added together, amount to those of a man. For instance, in the first class, where the men's average wages are 35s. a week, the boys' are 10s., the women's 8s. 6d., and the girls' 6s. 6d., total 35s. But this does not hold good in some light occupations, where skill of fingers is required; or in the case of house servants.

In calculating the earnings I have given the Deductions for full-work average wages, and deducted 20 per loss of work. cent. from the total of 52 weeks for out of work, sick, and paupers; except in Sub-division vi., where I have deducted 10 per cent. only from the wages of the male agricultural labourers, and 33 per cent. from those of the boys and women; and except also in the case of house servants, where I have deducted only 10 per cent., and of soldiers, where I have deducted nothing. The following table gives a summary of the Manual Labour Class and their earnings in the briefest possible form. The weekly wages men-

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CHAP. IV. tioned are the average full-work scale; but the annual earnings are the net average receipt after all deductions for loss of work, sick, and paupers.

> The Manual Labourers appear to group naturally into three great classes, with minor subdivisions.

#### MANUAL LABOUR CLASSES.

#### ENGLAND AND WALES.

#### CLASS IV.

#### HIGHER SKILLED LABOUR AND MANUFACTURES.

Men's Weekly Wages 28s. to 35s. and Net Annual Earnings £60 to £73.

- 1. Instrument Makers and Engine Drivers, 35s.
- 2. Books; Iron and other Manufactures; Building Trades; Ships; Bread, 28s. to 30s.
- Men, 840,800; Boys, 219,400; Women, 40,300; Girls, 22,500-Тотаг, 1,123,000.

#### CLASS V.

#### LOWER SKILLED LABOUR AND MANUFACTURES.

### Men's Weekly Wages 21s. to 25s., and Net Annual Earnings £46 to £52.

- 3. Carriers by Water; Coaches and Harness; Hardware and other Manufactures, 25s.
- 4. Carriers by Land; Servants; Cotton; Woollen and other Manufactures; Shoemakers; Tailors, and other Trades; Miners, 21s. to 23s.

Men, 1,610,000 ; Boys, 494,000 ; Women, 1,083,000 ; Girls, 632,000-TOTAL, 3,819,000.

### CLASS VI.

CHAP. IV.

51

#### AGRICULTURE AND UNSKILLED LABOUR.

Men's Weekly Wages, 12s. to 20s. and Net Annual Earnings £20 to £41.
5. Public Service; Rural Manufactures and Gloves; Quarries; Animals; Docks and Porters, 15s. to 20s.

6. Agriculture; other Labourers, 14s.

7. Soldiers; and Silk Manufacture, 12s.

8. Laundresses and Needlewomen, 12s.

Men, 1,516,800; Boys, 476,700; Women, 666,500; Girls, 183,000-TOTAL, 2,843,000.

The Number and Earnings are worked out in Tables 1 and 2 of Appendix IV., in eight subdivisions, and the result is shown in the following general summary:—

SUMMARY OF NUMBER AND EARNINGS, 1867.

ENGLAND	AND	WALES.

CLASS.	Persons.	Net Annual Earnings, less all Deductions.
IV.—Higher Skilled Labour and Manufactures	1,123,000	É 56,149,000

VLower Skilled Labour and Manufactures	3,819,000	127,921,000
VI.—Agriculture and Unskilled Labour	2,843,000	70,659,000
TOTAL	7,785,000	£254,729,000

This table shows at a glance how much the Middle Class of lower skilled labour and manu-E 2

CHAP.IV. factures exceeds both in numbers and earnings either of the other two classes.

> It also shows how far the two Upper Classes, or skilled labour and manufactures, exceed the combined forces of unskilled labour and agriculture. In numbers, the two first classes are nearly 5,000,000 against the third class with less than 3,000,000, or  $1\frac{2}{3}$  to 1. In earnings they are £184,000,000 against £71,000,000, or  $2\frac{1}{2}$  to 1.

> The total Income and Income Classes of England and Wales will thus be :--

> > ENGLAND AND WALES, 1867. GROSS INCOME OF ALL CLASSES.

	Persons with Independent Incomes.	Amount of Incomes.
Upper and Middle Classes Manual Labour Class	2,053,000 7,785,000	£ 407,200,000 254,729,000

TOTAL .							9,838,000	£661,929,000	
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This Income gives an average to the persons of independent income of  $\pounds 68$ .

But it is usual to calculate taxation and income per head of population. By this standard, the total income of England and Wales will give an average of nearly £32 to each of the 21,000,000 of her present population.

# CHAPTER V.

### INCOME OF SCOTLAND.

THE separate existence of the three divisions of CHAP. V. the United Kingdom, England, Scotland, and Ireland, increases very seriously the toil of our investigation, and may render it more tedious to the reader. Less than half the labour would have been required for a consolidated country like France. But it has the advantage of enabling us to study, separately, portions of the country which differ in their inhabitants and mode of life, and of compelling a more thorough acquaintance with our native land.

Scotland had, in 1861, a population of 3,062,000 ; Comparison with or rather more than one-seventh of the population England. of England. But she is a poorer country, and paid Income Tax in 1865 on only £30,816,000; or one-tenth of the income of £309,175,000 which during the same year was charged in England. For the ten preceding years, her income increased at the same proportional rate as that of England;

CHAP. V. having been charged, in 1855, upon £22,000,000 when England paid upon £225,000,000. Like England also, her progress was most rapid from 1863 to 1865, her increase during those three years having been £3,000,000 corresponding to a contemporaneous increase of £33,000,000 in England. The estimate of income of the Upper and Middle Classes in 1867 will be as follows :---

Upper and Middle Class Incomes.

UPPER AND MIDDLE CLASS INCOMES, 1867.

£

1. Income Tax was charged in 1865 on	30,816,000
2. The increase for the two years since 1865	
may be taken at	1,500,000
So that the total amount charged in 1867	
would be	32,316,000
This amount, at the average in Schedule D of	
£278, would be paid by 116,000 persons.	
But there are 272,000 persons of the Upper	
and Middle Classes with independent incomes,	
allowing 8,000 for the 3 per cent. increase	
since 1861; so that 156,000 are not included	
in the Income Tax.	

3. Unreturned profits under Schedule D esti-1,100,000 mated at 10 per cent. on £11,000,000 : 4. The aggregate amount of £60 a year excused to persons with less than £100 a year . 1,300,000 5. The 156,000 Incomes under £100 a year who do not pay Income Tax, at £50 each 7,800,000 Making the total Income of the Upper and 42,516,000 Middle Classes

The earnings of the Manual Labour Class have Manual Labour been calculated by occupations and classes in the Class Incomes.

55

same manner as for England. Their numbers in CHAP.V. 1867, with 3 per cent. increase, are 1,122,000. The rate of wages has been taken for men and women at an average of 2s. per week less than in England, and for boys and girls 1s. to 1s. 6d. less; with exceptions in the case of agricultural labourers and the linen manufacture. The deductions are the same as for England. Their total earnings are thus estimated at £31,746,000

Dividing the Income subject to Income Tax in Total the same proportion as Schedule D, and the Incomes. earnings of the Manual Labour Class into the same three groups of occupations as in England, the total Scotch Income appears as follows :—



CHAP. V.

56

## GROSS INCOME OF SCOTLAND, 1867.

UPPER AND MIDDLE CLASSES.	Assessments	Amount.
	and Persons.	
CLASS I.—Large Incomes.		£
(1) £5,000 a year and upwards	600	10,068,000
(2) £1,000 to £5,000	4,100	8,505,000
II.—Middle Incomes.		
£300 to £1,000	13,900	7,464,000
III.—Small Incomes.		
(1) £100 to £300	97,400	8,679,000
(2) Under £100	156,000	7,800,000
TOTAL	272,000	£42,516,000
MANUAL LABOUR CLASS.		
IV.—Higher skilled Labour and Manufactures.		
Men's average, £56 to £68 10s.	137,000	6,454,000
V.—Lower skilled Labour and Manufactures.		
Men's average, £41 10s. to £48.	558,000	16,543,000
VI.—Agriculture and unskilled Labour.		
Men's average, £16 10s. to £32	427,000	8,750,000
TOTAL	1,122,000	£31,747,000
GRAND TOTAL	1,394,000	£74,263,000

Average Incomes per head.

This gives an average Income of  $\pounds 53$  for every person with an independent Income or earnings; and an average per head on the total population of 3,150,000, of  $\pounds 23$  10s.

# CHAPTER VI.

### INCOME OF IRELAND.

IRELAND presents a singular phenomenon-a de-CHAP. VI. creasing population and an increasing income. The population diminished from 8,196,000 in 1841 to 6,574,000 in 1851, or at the rate of nearly 20 per cent.; and again diminished in 1861 to 5,799,000, being nearly at the rate of 12 per cent. Dr. Farr has kindly furnished me with the official estimate of the population in the middle of 1867, at 5,557,000, or a further diminution of 4 per cent. The Income Tax was only imposed in 1853, but the value of the property charged rose from £21,086,000 in 1855 to £24,438,000 in 1865; or an increase of 16 per cent. Wages have also considerably risen. Yet Ireland is the poorest of the three kingdoms. Her population is one-fourth of the estimated 21,000,000 of England, but her income chargeable to Income Tax is only one-twelfth of that of England. Her population is nearly double that of Scotland, and yet her income chargeable to Income

CHAP. VI. Tax is £6,000,000 less than that of Scotland. But it will be seen that her total income is greater than that of Scotland. The income of her Upper and Middle Classes is as follows :—

UPPER AND MIDDLE CLASS INCOMES, 1867.

	£
1. Income Tax was charged in 1865 on	24,438,000
2. The increase since 1865 may be taken at .	300,000
So that the total amount charged in 1867	
would be	24,738,000
This amount, at the average in Schedule D of	
£258, would be paid by 96,000 persons,	
leaving 338,000 of the Upper and Middle	
Classes with independent incomes who do not	
pay Income Tax (allowing for 4 per cent.	
decrease).	
3. Unreturned profits under Schedule D esti-	
	500.000
mated at 10 per cent. on £5,300,000	500,000
4. The aggregate amount of £60 a year excused	
to persons with less than $\pounds 100$ a year	1,000,000
5. The 338,000 Incomes under £100 a year,	
who do not pay Income Tax, at £40 each .	13,520,000

### 58

Total Income of the Upper and Middle Classes £39,758,000

The earnings of the Manual Labour Class have been calculated by Occupations and Classes in the same manner as for England and Scotland. Their numbers in 1867, allowing for 4 per cent. decrease, are 2,054,000. The rates of wages has been taken for men at an average of 5s. per week less than in England, except in the cotton industry, where they,

as well as women, boys, and girls, are taken at the CHAP. same rate as in England; and at an average of 3s. less for women, except domestic servants, taken at 5s. less, and in agriculture, where they are taken at 1s. 6d. less than in England; and at an average of 1s. less for boys and 1s. 6d. for girls, except in domestic service, where the girls are taken at 3s. 6d. less. The deductions are the same as for England. Their total earnings are thus estimated at £38,169,000.

Dividing the Income subject to Income Tax in Total Irish the same proportion as Schedule D (an average of £258), and the earnings of the Manual Labour Class into the same three groups of occupations as in England and Scotland, the total income of Ireland is:—



CHAP. VI.

60

### GROSS INCOME OF IRELAND, 1867.

UPPER AND MIDDLE CLASSES.	Assessments and Persons.	Amount.
CLASS I.—Large Incomes.		£
(1) £5,000 a year and upwards	400	4,985,000
(2) £1,000 to £5,000	2,700	5,379,000
II.—Middle Incomes.		
£300 to £1,000	14,400	7,347,000
III.—Small Incomes.		Sand States
(1) £100 to £300	78,500	8,527,000
(2) Under £100	338,000	13,520,000
TOTAL	434,000	39,758,000
MANUAL LABOUR CLASS.		
IV.—Higher skilled Labour and Manufactures.		
Men's average, £50 to £62 10s.	85,000	3,750,000
V.—Lower skilled Labour and Manufactures.		250 20
Men's average, £35 to £41 10s.	710,000	16,188,000
VI.—Agriculture and unskilled Labour.		
Men's average, £10 10s. to £26	1,259,000	18,231,000

	TOTAL	2,054,000	38,169,000	
G	RAND TOTAL	2,488,828	£77,927,803	

This division of the population and income shows a great divergence of type from England and Scotland. Both these countries have a large accumulation of wealth in the highest class of incomes; and in the Manual Labour Class a great preponderance in the centre class of the most important manufactures

61

and lower skilled labour. But in Ireland the highest CHAP. VI. fortunes are smallest in aggregate amount, and each descending Upper and Middle Class of Income increases in its total. Similarly in the Manual Labour Classes, highly skilled labour is very small in amount; and the agricultural and unskilled labour class is the largest, both in numbers and income.

The average income for each person of independent means is £31, and for each person of the whole estimated population of 5,567,000 is £14. The table of average income for the three kingdoms may be interesting.

England	Average for each person of indepen- dent income or Wages.	Average per head of the Population. $\pounds$ 32 $23\frac{1}{2}$ 14	
	1		

AVERAGE INCOMES OF ENGLAND, SCOTLAND, AND IRELAND.

# 62 Income of the United Kingdom.

## CHAPTER VII.

### INCOME OF THE UNITED KINGDOM.

CHAP.VII. WE are now able to add together the aggregate Incomes of England, Scotland, and Ireland, and to obtain the Income of the United Kingdom. The totals of the Upper and Middle Classes and Manual Labour Class are (in thousands)—

UNITED KINGDOM, 1867.

GROSS INCOME.

Persons with Independent Income,

or Wages.

Amount.

Gross Income.

Upper and Middle Classes Manual Labour Class	2,759,000 10,961,000 13,720,000	£ 489,474,000 324,645,000 814,119,000

In round numbers their earnings are  $\pounds490,000,000$ and  $\pounds325,000,000$ , and the total  $\pounds814,000,000$ ; an amount exceeding all previous calculations of the Income of the nation. It is a wonderful thing that the

# Income of the United Kingdom. 63

gross annual income of the United Kingdom should CHAP.VII. exceed by £36,000,000 the whole £778,000,000 of the National Debt. I say gross income, because there is a fallacy in taking the amount which we have obtained, as Net Income, counted once over.

The totals for the Upper and Middle Classes and Its magnifor the Manual Labour Class are not less surprising. Without inquiring closely into the details, it is almost impossible to believe the aggregate results. I must own that this was my own case in 1866, when Mr. Gladstone stated that the aggregate income of the working classes exceeded £250,000,000. I am glad to have the opportunity of confirming his calculation. There may be many now incredulous as to the income of the Upper and Middle Classes, but I have no fear of the continuance of their un-Estimating the income of a great and belief. wealthy nation without careful study is like attempting to guess the number of grains of sand on the sea-shore, or the drops of water in a river; conjecture falls far short of the actual reality. It is necessary to repeat for the United Kingdom Table of the table which has been used for England, Scotland, Income. and Ireland.
#### CHAP.VII.

## INCOME OF THE UNITED KINGDOM, 1867.

Assessments	
UPPER AND MIDDLE CLASSES— And Persons. Amount	t <b>.</b>
CLASS I.—Large Incomes.	
(1) £5,000 and upwards 8,500 126,157	,000
(2) £1,000 to £5,000 48,800 83,324	<b>1,</b> 000
II.—Middle Incomes.	
£300 to £1,000 178,300 87,723	,000
III.—Small Incomes.	
(1) £100 to £300 1,026,400 110,950	,000
Below Income Tax.	
(2) Under £100 1,497,000 81,320	,000
Тотац 2,759,000 £489,474	,000
MANUAL LABOUR CLASS-	
Men's average Wages.	
IV.—Higher Skilled Labour and Manufactures.	
£50 to £73 1,345,000 66,353	,000
V.—Lower Skilled Labour and Manufactures.	
£35 to £52 5,087,000 160,652	,000
VI.—Agriculture and Un- skilled Labour.	
£10 10s. to £36 4,529,000 97,640	,000
TOTAL 10,961,000 £324,645	,000
GRAND TOTAL 13,720,000 £814,119	,000

The £5,000 Incomes include £30,000,000 Incomes of 400 Companies respecting which see page 36.

It is worth observing that the £100 line divides  $C_{\text{HAP}}.VI$ the total Income into two nearly equal portions of £408,000,000 and £406,000,000. It may be called the equatorial line of British income.

Figures give so imperfect an idea of actual pro-Diagram portions that I have endeavoured to realize them in title-page. the accompanying diagram; which represents accurately by spaces of *half an inch square* each *third* of £1,000,000 belonging to any class of Income; and distinguishes the Upper and Middle from the Manual Labour Incomes. The waving line of demarcation between the two classes shows that part of the latter class rise in their amount of incomes above some of the Upper and Middle Classes.

It may be useful to ascertain how far this National Income Income is derived from Capital, and how far from tal and Profits and Earnings. The income of the capital Earnings. possessed by the Manual Labour Class is so small that for this purpose it may be disregarded. The capital possessed by the Upper and Middle Classes may be estimated from the Income Tax. Schedules A and C are wholly Capital, and Schedule D contains a considerable amount of income from Capital in foreign property and undertakings, and in English companies. Trades and professions require working capital, the interest on which, in the opinion of Appendix V competent judges, amounts to one-fifth of their gross Table 3.

F

CHAP.VII. income. By these simple rules I arrive at an estimate, the details of which are worked out in the Appendix, showing the proportions as follows :---

ESTIMATED INCOME FROM CAPITAL AND FROM PROFITS AND EARNINGS.

UNITED KINGDOM, 1867.

From Capital-			£
Upper and Middle Classes			280,000,000
From Profits and Earnings-		£	
Upper and Middle Classes		. 209,500,000	
Manual Labour Class .		. 324,500,000	
			534,000'000
	TOTAL	£	2814,000,000

So that about *one-third* of the total income is derived from Capital; *two-thirds* from Profits and Earnings.

 1801 ...
 230,000,000 

 1822—Lord Liverpool
 ...
 250,000,000 

 1822—Lord Liverpool
 ...
 250,000,000 

 1841 ...
 ...

 1841 ...
 ...

 1848—Mr. Ray Smee (adding 52 millions
 ...

 for Ireland)
 ...
 ...

 1858—Professor Leone Levi
 ...
 ...

 1866 Professor Leone Levi
 ...
 ...

 And in 1866 Professor Levi estimated the Income of the Working
 Classes at £418,000,000.

Sources of Income of United Kingdom. 67

## CHAPTER VIII.

## SOURCES AND NET AMOUNT OF THE INCOME OF THE UNITED KINGDOM.

WE have still to inquire what are the great depart- CHAP. ments of industry from which this income is derived, and to ascertain which of them are independent sources of wealth, and which only apparent sources with a second-hand income derived from the contributions of the rest.

Occupations have been classed by political econo-Productive and Nonmists in two categories : the Productive, such as productive classes. agriculture or manufactures,—and the Non-productive, such as the army or domestic service. But many occupations partake of both these characters, and cannot without violence be classed entirely with either one or the other. The occupation of Conveyance by Land or Water is one of this kind. A very large portion of its functions are non-productive, in conveying persons or things for pleasure, or for mere change from one place to another. In another

F 2

## 68 Sources and Net Amount of the

CHAP. VIII. portion conveyance acts simply as a retailer, by carrying goods from the depôt when they are complete and at their standard price, to the customer or sub-customer. In the third portion alone is it quasi-productive, by enabling articles to reach the general market. Another instance is the class of tradesmen or dealers. To a certain extent they produce, but to a very great extent they simply retail, and for so doing reimburse themselves by a tax beyond the standard value of their wares, and so impose a burden on the community. Production appears to me to cease at the moment when it has lodged the product in the hands of the wholesale dealer. The product has then contributed its maximum addition to the wealth of the nation, and is so much currency, capable of realizing a certain value, whether sent abroad or retained for home consumption. But, after that point, every additional agent or retailer diminishes its power of supplying the national wants. The retail dealer is in the nature of a servant, who is paid to fetch and distribute the articles of which there is need.

Auxiliary lass. For these reasons I suggest an intermediate class for occupations of a mixed character, and which, from the aid it often lends to production, I should call the *Auxiliary Class*. I should also place in this class the income derived from houses, which are for the most part connected but indirectly with CHAP. production.

The classification into Productive and Non-pro-Term Nonductive is in reality of a superficial character, and productive inaccurate. inaccurate, because every class contributes something towards production. The soldier who guards industry, and the maid-servant who sets free her master for productive labour, as truly aid in production as the labourer himself. The physician who heals, the lawyer who arranges disputes, the clergyman whose secular office is to promote virtue and morality, each fulfil an important function, without which the machinery of work would be impeded or stopped. Even the butterflies of fashion, so completely the creatures of idleness, represent the most important of all the elements of production-the element of capital. It would be more accurate to classify the different occupations into the two heads of Productive and Auxiliary, and to drop the term Non-productive. But for the purpose of distinguishing the income Distincthat is an original and fresh contribution to the tion in this inquiry. common stock from that which is merely derived from the first, the three terms afford a useful distinction. By income of the Productive Classes I mean income that is the earnings of production, the money received in exchange for the material

## 70 Sources and Net Amount of the

CHAP. products of the nation's toil; and which is generally a new acquisition to the nation's property. By income of the Non-productive Classes I mean income paid out of the first income for services not directly productive, and which appears twice over in the total income of the two classes. By income of the Auxiliary Classes I mean income which in some instances belongs to the first of of these classes, and in others to the second; and which sometimes receives first-hand, and sometimes second-hand or derived income. Take as an example, £10,000 worth of carpets made in Halifax for the French market. The price obtained at the French port is divided between the manufacturer and his workmen, the railway and steamboat, and the agents engaged in transmission. The net amount, say £6,000 after deduction of materials, forms part of their income, and appears in its proper place in the income assessed to Income Tax or in manual wages. In this instance the railway is productive. But the manufacturer and his workmen pay out of this income, wages to servants, fees to doctors and lawyers, and fares to railways for pleasure trips (the railway in this case being nonproductive); and the income so paid out appears a second time in the account of income and earnings. So also with respect to houses; the rent of the manufactory is first-hand income paid as rent to the CHAP. owner out of the original £10,000, before passing through any previous income; the rent of the manufacturer's house and the operatives' cottages is second-hand, and comes out of their income.

This is simple enough, but the difficulty arises Circulain considering the subsequent circulation of the Income. money. Do not the operatives and their master pay out of their income for corn and manufactured goods; and will not the income of the farmer and the cloth or cotton manufacturer be also secondhand, like the doctor's? The answer appears to be that the wealth of a nation must be chiefly spent in feeding and clothing its individual members. The carpet manufacturers in reality exchange a part of their original carpet income for an original corn income, and another part for an original cloth income; and yet all three sorts of income are rightly set down as first-hand or fresh wealth of the nation. But the services of the doctor give no original product in exchange, and are simply paid by a deduction out of the carpet income. The nation produces, say, £500,000,000 worth of calico, cloth, machinery, corn, and other goods, the twelve months' yield of her industry, which is for the most part credited to the producers as income, and out of which all her population have to live. They

## 72 Sources and Net Amount of the

CHAP. exchange amongst each other, eat part, are clothed with part, sell to other nations, and get cash for part, and store up savings and capital. But the Auxiliary and Non-productive Classes have for the most part to be fed out of this income fund, and so far their income is credited over again in the national balance-sheet. I want to separate the two, and to show what is the original income-fund of the nation.

The classes of income to be distinguished are :--

I. Of the Productive Classes, derived from agriculture, mining, manufactures, or wholesale trade, and colonial and foreign property and loans.—For the Upper and Middle Classes it is found in Schedules A and B, part of Schedule C, and in Schedule D, excluding the retail trade. Among the Manual Labour Class, it includes the great bulk of their earnings, excluding only those named under the other two heads.

II. Of the Auxiliary Classes, derived from houses, conveyance, and the retail trade.—For the Upper and Middle Classes it is for the most part assessed under houses, railways, and canals in Schedule A, and under trading profits in Schedule D. It also includes a very large number of clerks, shopmen, and women, with income under £100 a year. From the Manual Labour Class it includes the building trade and persons engaged on railways, roads or water, and employed by dealers in food.

III.—Of the Non-Productive Classes, from the public service, professions, and domestic employments; and also from fundholders in the Stocks of Great Britain, whose income is a mere debt from the nation.—It is comprised in Schedule E, and in part of Schedules C and D; and includes the earnings of soldiers, sailors, police, and servants.

From these data it is possible to form an approximate division of the Income of the United

Kingdom between these three classes. It is worked CHAP. out in the Appendix, and gives the following result:—

PRODUCTIVE, AUXILIARY, AND NON-PRODUCTIVE CLASSES. UNITED KINGDOM, 1867. Amount of

I. Productive Classes.		£		Income. £
Agricultural Manufacturing, Mining, &c.	•	5,764, 3,866,		479,630,000
II. Auxiliary Classes	· . ·	•	•	196,000,000
III. Non-Productive Classes .			•	138,370,000
				£814,000,000

Thus the gross annual income of the country is £814,000,000, or £36,000,000 more than the whole National Debt.

The productive income from agriculture and manufactures, the fund in which all the National Income is first received, is £480,000,000, and may be considered as original earnings. The Auxiliary Classes have an income of £196,000,000, partly original earnings, and partly second-hand, paid out of original earnings. The Non-Productive Classes have an income of £138,000,000, entirely second-hand, and paid out of original earnings.

The Net Income of the United Kingdom, the original earnings out of which the nation provides

## 74 Sources and Net Amount of the

CHAP. food and clothing, and pays all taxes and expenses, VIII. may be taken at from £550,000,000 to £600,000,000 a year. The second-hand or dependent income, which is paid out of the original earnings, and gives a deceptive magnitude to the national income roll, is from £260,000,000 to £210,000,000. And besides this, part of the net income consists of local industries, which depend for their existence on the prosperity of the larger manufactures. If any disaster happens to the principal means of production-as a food famine in an agricultural country, or a cotton famine in a manufacturing district, or a money famine in a city of miscellaneous industry-the ruin of the chief producers brings with it the collapse of the Auxiliary Classes and local trades. Retail dealers lose their business, railways their traffic, house-proprietors their rent, and all the minor employments are stopped. Every failure of the income of the Productive Classes causes an additional loss of more than half the amount in the rest of the community. The blow has a multiplying power. The Income of England is the largest of any nation, and shows wonderful good fortune and prosperity; but we must not forget that it rests on an unstable foundation. The turn of trade, or obstinacy and short-sightedness in our Working Classes, or a great naval

war, may drive us from the markets of the world, CHAP. VIII. and bring down our Auxiliary as well as our Productive industries. In our present complex civilization, the effect of such a calamity on a large scale can hardly be imagined. We might see our national income disappear far more rapidly than it has increased, and a period of suffering among our population of which no cotton famine or East London distress can afford an adequate idea. The Roman generals in their triumphal processions had a monitor upon their car to remind them of their mortality; and a similar moral ought not to be forgotten in relating the triumphs of British industry.

England's position is not that of a great landed proprietor, with an assured revenue, and only subject to occasional loss of crops or hostile depredations. It is that of a great merchant, who by immense skill and capital has gained the front rank, and developed an enormous commerce, but has to support an ever-increasing host of dependents. He has to encounter the risks of trade, and to face jealous rivals, and can only depend on continued good judgment and fortune, and the help of God, to maintain himself and his successors in the foremost place among the nations of the world.



### APPENDIX I.

		PAGE
TABLE		79
1.—ENGLAND	AND WALES CLASSIFICATION OF POPULATION	• • • •
	DO DO	. 80
2scotlan	D D D O	80
3.—IRELAND	DO. DO	
1 ALTERITOR	OF CLASSIFICATION	. 81
4.—METHOD	OF CLASSIFICATION	
5.—UPPER	AND MIDDLE CLASSES, WITH INDEPENDEN	Т
TAT	COMES, ENGLAND AND WALES	. 82
6 MANUAL	LABOUR CLASS, EARNING INDEPENDENT WAGE	5,
	GLAND AND WALES	. 83
EN	GLAND AND WALLES	01
7	WITHOUT INCOMES ENGLAND AND WALES .	. 01

### APPENDIX II.

NUMBER AND AVERAGE INCOME OF INCOME-TAX PAYERS . 85

#### APPENDIX III.

## APPENDIX IV.

1.—CLASSIFICATION AND NUMBERS OF MANUAL LABOUR

## APPENDIX V.



## 79

## APPENDIX I.

## TABLE 1.

## CLASSIFICATION OF POPULATION, ENGLAND AND WALES, 1861.

PERSONS WITH INDEPENDENT INCOMES.	Under 20 years of age.	Above 20 years.	<sup>°</sup> Total.	Per centage of Total.
I. Upper and Middle Classes—(Table 5.)			*	
Males	136,301	1,194,232	1,330,533	
Females	30,047	582,534	612,581	
Total	166,348	1,776,766	1,943,114	10
II. Manual Labour Classes—(Table 6.)		Above 20 years and under 65.		
Males	1,151,141	3,655,232	4,806,373	
Females	823,608	1,715,746	2,539,354	
Total	1,974,749	5,370,978	7,345,727	37
Total persons of Inde- pendent Incomes.	2,141,097	7,147,744	9,288,841	47
PERSONS WITHOUT INDEPENDENT INCOMES. III(Table 7.)	*	Above 20 years.		
Males	3,254,456	333,455	3,587,911	
Females	3,671,164	3,367,418	7,038,582	
Total	6,925,620	3,700,873	10,626,493	53
GRAND TOTAL accounted for .	9,066,717	10,848,617	19,915,334	100

## TABLE 2. SCOTLAND.—CENSUS, 1861.

PERSONS WITH INDEPENDENT INCOMES.	Under 20 years of age.	Above 20 years.	Total.	Per centage of Total.
I. Upper and Middle Classes -				
Males	20,950	168,089	189,039	
Females	3,024	71,953	74,977	
Total	23,974	240,042	264,016	8.6
II. Manual Labour Class-		Above 20, and under 65 years.		
Males	161,845	514,993	676,838	
Females	128,376	284,081	412,457	
	290,221	799,074	1,089,295	35.6
Total	314,195	1,039,116	1,353,311	44.2
PERSONS WITHOUT INDEPENDENT INCOMES.		Above 20 years.		
III.				
Males	529,079	54,892	583,971	
Females	567,316	557,696	1,125,012	
Total	1,096,395	612,588	1,708,983	55.8
Grand Total .	1,410,590	1,651,704	3,062,294	100.0

## TABLE 3.

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## IRELAND.—CENSUS, 1861.

PERSONS WITH INDEPENDENT INCOMES.	Under 20 years of age.	Above 20 years.	Total.	Per centage of Total.
I. Upper and Middle Classes- Males	$23,954 \\ 6,999$	274,378 147,431	298,332 154,430	
Total	30,953	421,809	452,762	7.8
II. Manual Labour Class— Males Females	320,654 233,128	Above 20 years, and under 65. 1,115,630 506,365	$1,\!436,\!284\\739,\!493$	
Total	553,782	1,621,995	2,175,777	37.5
Total persons with Inde- pentent Incomes }	584,735	2,043,804	2,628,539	45.3
PERSONS WITHOUT INDEPENDENT INCOMES.		Above 20 years.		
III. Males Females	951,900 1,037,457	150,854 1,030,249	1,102,754 2,067,706	
Total	1,989,357	1,181,103	3,170,460	54.7
Grand Total .	2,574,092	3,224,907	5,798,999	100:0

#### TABLE 4.

#### METHOD OF CLASSIFICATION OF POPULATION.

UPPER AND MIDDLE CLASSES.

MANUAL LABOUR CLASSES.

DEPENDENT CLASSES (WITHOUT INCOME).

#### General Rules.

General Rules.

ALL Persons of Rank and ALL Workmen and La-Property. Officers. Agents. Learned Professions. Mercantile Men. Dealers, tradesmen, and persons who buy or sell. Owners. Masters and Mistresses. Superintendents. Collectors. Foremen. Measurers. Clerks.

#### Special Cases.

#### Sub-order.

1. One-third Police.

Shopmen.

- 4. One-half Widows (not otherwise described).
- 8. Two-thirds Farmers and Graziers, and their Sons, &c. Their Wives, 19,000. One-half Farm Bailiffs.

bourers. Servants. Soldiers. Seamen. Pensioners. Drivers. Warehousemen. Artificers. (Except Foremen and Superintendents).

## General Rules.

ALL Wives (not otherwise described). Children and Relatives at home. Scholars. Paupers. Prisoners. Vagrants. Manual Labour Classes above sixtyfive years old.

#### Special Cases.

#### Sub-order.

- 1. Two-thirds Police.
- 8. Farmers and Graziers and their Sons, Wives, Daughters, &c. onethird. One-half Farm Bailiffs.

#### Special Cases.

#### Sub-order.

- 4. One-half Widows (not otherwise described).
- 8. Farmers and Graziers'

- 11. Masters, 32,000; Mistresses, 30,000.
- 12. One-half Males and all Females in Animal Food, less Butchers' Wives.

One-half Males and and all Females in Vegetable Food. Three-fourths Males and all Females in Drinks and Stimulants.

- 11. One-half Shoemakers' Wives.
- 12. One-half Males in Animal and Vegetable Food. One-fourth Males in Drinks and Stimulants.

G

Wives, 90,000.

Their Daughters, &c. two-thirds.

- 11. One-half Shoemakers' Wives.
- 12. Butchers' Wives.

## TABLE 5.

## ENGLAND AND WALES, 1861.

## UPPER AND MIDDLE CLASSES,

WITH INDEPENDENT INCOMES.

	MALES		FEM	IALES.
Census Class and Order.	Under 20.	20 and upwards.	Under 20.	20 and upwards.
I. Professional—				
1. Government	1,889	50,497	194	3,720
2. Army and Navy	1,341	13,340		
Officers 3. Learned Professions	23,150	146,815	16,678	76,020
0			,	
II. Domestics—				104 505
4. Widows	-	-	34	134,537
5. Board and Lodging	709	72,627	949	84,849
III. Commercial—				
6. Persons who buy	00.414	100.000	1 004	07 545
or sell	23,414	130,820	1,864 69	27,545 2,190
7. Conveyance	3,825	23,590	09	2,150
IV. Agricultural—				
8. Land	3,143	218,431	297	49,780
9. Animals	1,201	16,377	3	121
V. Industrial—				
10. Art and Mechanic				
productions	3,620	76,471	293	26,854
11. Textile and Dress	12,800	71,100		30,000
12. Food and Drinks.	31,306	176,308	5,351	51,958
13. Animal substances 14. Vegetable sub-		400		
stances	1,714	14,161	575	2,108
15. Minerals	5,108	56,297	1,459	3,184
VI. Indefinite-				
16. Miscellaneous	2,750	4,459	1,493	3,027
17. Rank or Property	331	22,539	788	86,641
Foremen, Overlookers, and Timekeepers		100,000	-	-
	136,301	1,194,232	30,047	582,534

83

## TABLE 6.

## ENGLAND AND WALES, 1861.

## MANUAL LABOUR CLASS,

EARNING INDEPENDENT WAGES.

	M	ALES.	FEMALES.	
Census Class and Order.	Under 20.	20 to 65.	Under 20.	20 to 65.
I. Professional—				
1. Government	1,894	28,036	_	-
2. Soldiers & Sailors	17,864	91,842	_	-
II. Domestic—				
5. Servants	38,765	94,672	383,022	649,643
			000,022	010,010
III. Commercial—				
7. Conveyance	89,377	300,367	2,603	3,726
IV. Agricultural-				
8. Land	309,483	879,391	40,759	127,285
9. Animals	10,863	53,576	73	144
V. Industrial—				
10. Art and Mechanic				
Productions	151,522	621,097	10,569	20,975
11. Textile and Dress	200,671	559,315		
12. Food and Drinks.	24,000	107,180	350,953	869,162
13. Animal Substances	8,538	37,684	9 = 20	-
14. Vegetable Sub-	0,000	07,004	2,539	4,000
stances	19,248	83,162	5,969	9,295
15. Minerals	223,158	643,801	23,617	26,927
TT T L C L				20,021
VI. Indefinite—				
16. Labourers, &c.	55,758	255,109	3,504	4,589
	1,151,141	3,655,232	823,608	1,715,746
	G S	2	1	1

## TABLE 7.

### ENGLAND AND WALES, 1861.

PERSONS WITHOUT INDEPENDENT INCOMES OR WAGES.

-	MALES.		Fem	ALES.
Class and Order.	Under 20.	20 and upwards.	Under 20.	20 and upwards.
II. Wives, Children,				
Scholars, and				
Widows	3,250,845	12,288	3,648,341	3,012,893
IV. Farmers' Wives and				
all Daughters, &c.			19,129	126,758
V. Half Shoemakers'				
Wives	-	_	-	40,000
Butchers' Wives .			153	25,144
VI. Tramps		2,000	_	-

Prisoners, Vagrants, Criminals, &c	3,611	16,971	3,541,	53,870
Manual Labour Classes above 65				
years of age .	_	302,196	-	108,753
	3,254,456	333,455	3,671,164	3,367,418

NOTE. The Tables for Scotland and Ireland have been worked out in the same way.

#### 85

### APPENDIX II.

### NUMBER AND AVERAGE INCOME OF INCOME-TAX PAYERS,

#### ENGLAND AND WALES.

In calculating the number of Income Tax payers, it is necessary to remember that those who appear as paying on less than £100 a year, have other income for which they appear in other Schedules; and that only one of these appearances ought to be taken into account.

The information respecting the numbers charged is not given in all the Annual Reports, and the proportions must be taken from different years.

Schedule B is given for 1858-9 in the Commons Return, 300, 1860. The income charged to duty was  $\pounds 26,600,000$ ; and the persons charged on incomes above  $\pounds 100$  was 54,000; below  $\pounds 100, 207,000$ .

Schedule C was found to be paid in 1850 on £27,000,000 by

204,000 persons. But examination of 21,000 accounts in Consols showed that only one-fourth were above  $\pounds 100$  a year. Assuming this proportion for the rest,

Schedule E in 1864 was charged on £17,487,000, paid by 97,600 persons, of whom 67,000 had more than £100 a year.

Schedule D in 1864 was charged on £95,600,000, and paid by 297,000 persons, of whom 246,000 had above £100 a year.

Schedule A is paid in the first instance by the occupiers, and no means exist of ascertaining the actual number of owners who ultimately bear it. The income charged in 1864 was £125,000,000, and this on the same scale of individual income as Schedule D would be paid by 379,000 persons, of whom 314,000 would have £100 a year.

The total income for these Schedules and years was  $\pounds 292,000,000$ ; and the payers with more than  $\pounds 100$  a year were 731,000.

The number of payers under a  $\pounds 100$  a year was 504,000; of whom one-third at least appear also among the first 731,000, and half the remainder, or one-third of the whole (169,000), will be the net number to be added.

Hence the total number of tax-payers for the £292,000,000 will be 900,000; giving an income of £323 each; being nearly the same as the average for Schedule D.

But, in consequence of the number of English Companies, I have taken the average for England and Wales at only £306.

In the net number so obtained there will be, besides those just mentioned, a large number of persons who appear twice or oftener : such as merchants and professional men assessed under Schedule D, who also pay more than £100 under Schedule A as landed proprietors or owners of houses; or under Schedule B on a farm; or under Schedule C as fundholders in British or Colonial Stocks. It is roughly estimated that these duplicate and triplicate appearances balance the number who are omitted through their assessments being made upon their partnership.

86



## APPENDIX III.

#### TOTAL ANNUAL PAUPERS.

By the kindness of Mr. Purdy, of the Statistical Department of the Poor Law Board, I have been furnished with the only return in existence of total annual Paupers.

It was for the parochial year 1857 :--

Paupers, indoor and outdoor, relieved during the	
half-year ending Michaelmas, 1856	1,845,782
" " " , only on 1st July, 1856	796,102
Paupers, indoor and outdoor, relieved during the	
half-year ending Lady-day, 1857	1,934,286
", ", ", only on 1st Jan., 1857	843,430
	3,780,068
But from this must be deducted the whole num-	
ber of Paupers relieved on Michaelmas-day,	
1856—say	800,000
Leaving the net total.	2,980,000

Mr. Purdy, in the discussion before the Statistical Society, maintained that a greater deduction ought to be made than the whole number of paupers on Michaelmas-day. But I am unable to see how this can be.

## APPENDIX IV.

## MANUAL LABOUR CLASSES,

ENGLAND AND WALES, 1867.

### TABLE I.

## CLASSIFICATION AND ESTIMATED NUMBERS.

#### CLASS IV.

## HIGHER SKILLED LABOUR AND MANUFACTURES.

SUBDIVISION I. Men's Weekly Wages, 35s.	Numbers.	Net Annual Earnings, less Deductions for Loss of Work, Sick, & Paupers.
MEN— (a) Makers of complicated instruments, such as Opticians, 1,500; Philosophical Instrument Makers, 1,000; Scale Makers, 1,150; Surgical Instrument Makers, 650; Leather Case Makers, 2,200; Watch Makers, 15,400; Gold, Silver, and Precious Stones, 11,000	32,900	£
(b) Engine Drivers	9,300 42,200	
Boys, 10,500; Women, 2,300; Girls, 1,800	14,600 56,800	3,366,800

Instrument makers and Engine drivers.

Appendix IV.

## CLASS IV.—continued.

SUBDIVISION II. Men's Weekly Wages, 28s. to 30s.	Numbers.	Net Annual Earnings, less Deductions for Loss of Work, Sick, & Paupers.	
MEN— (a) Printers, 19,200; Bookbinders and Bookfolders, 5,000; Lithographers, &c. 4,150	28,350	£	Books.
(b) Manufacturers of Hats, 9,000; Comb, Bone, and Ivory, 3,000; Wood Carving and Toys, 6,500; other Workers	20,000		Iron and other ma- nufactures.
in Wood, 4,100; Earthenware, 20,300; Glass, 9,700; Iron, 91,700; Cutlery (Arms and Tools), 44,250; Musical In- struments, 2,200; Cabinet Makers and Upholsterers, 39,000	229,750		
(c) Carpenters, 136,000; Builders, 9,900; Brickmakers, 29,000; Brick- layers, 65,000; Masons, 69,600; Slaters, 4,500; Plasterers, 14,500; Paper			Building trades.
Hangers, 1,900; Painters, 57,200 (d) Shipbuilders and Shipwrights, 35,000; Sawyers, 28,000; Coopers, 14,500; Turners, 5,400	387,600 82,900		Ships.
(e) Bakers' Workmen, 30,000 ; Butchers' Men, 40,000	70,000		Bread and meat.
Boys, 208,900; Women, 38,000; Girls, 20,700.	798,600 267,600		
TOTAL SUBDIVISION	1,066,200	52,782,200	
TOTAL OF CLASS IV	1,123,000	£56,149,000	

× .

89

## CLASS V.

#### LOWER SKILLED LABOUR AND MANUFACTURES.

	SUBDIVISION III. Men's Weekly Wages, 25s.	Numbers.	Net Annual Earnings, less Deductions for Loss of Work, Sick, & Paupers.
Carriers by water.	MEN— (a) Carriers on Canals, Bargemen, and Watermen, 29,300; Warehousemen, 15,200; Seamen, 100,000		£
Coaches and har- ness.	(b) Hair Dressers, 8,000; Coach Makers, 16,000; Harness Makers, 14,000	the second s	
Hardware and other manufac- tures.	(c) Manufacturers of Machines and Implements, 80,000; Hosiery, 20,000; Lace, 6,700; Mixed Materials, 8,000; Tobacco, 2,900; Linen, 7,100; Patterns and Umbrellas, 5,500; Paper, 12,000; Ropes, 7,300; and other articles in Hemp, 4,000; Soapboilers, 1,260; Tallow Chandlers, 3,000; Skinners, 1,400; Tan- ners, 7,200; Curriers, 10,600; Oilmen, Polishers and Japanners, 8,500; Workers in Bark, Cane, Rush and Straw, 11,000; Salt, 1,700; Whitesmiths, Blacksmiths, and Hardware, 130,000; Copper, 4,400; Tin and Quicksilver, 13,000; Zinc and Lead, 3,500; Brass and Mixed Metals, 30,000; Gas Works, 8,000; Dockyard		
	Work, 12,470	399,500	
	Boys, 143,500; Women, 93,000; Girls, 57,700	582,000 294,200	
	TOTAL SUBDIVISION	876,200	32,182,500

#### CLASS V.—continued.

ll			
SUBDIVISION IV. Men's Weekly Wages, 21s. to 23s.	Numbers.	Net Annual Earnings, less Deductions for Loss of Work, Sick, & Paupers.	
Men-		£	
(a) Carriers on Roads, 56,700; Coach- men and Cabmen, 25,000; Letter			Carriers by land.
Carriers, 11,500; Railway Servants and Police, 25,500; Railway Labourers,			
Platelayers, Navvies, 39,000	157,700		
(b) Servants, 98,600; Coalheavers,			Servants.
11,600 ; Chimney Sweepers, 4,300 ; Waterworks, 1,800	116,300		
(c) Cotton, Calico and Fustian,			Cotton, Weellen
143,000 ; Wool and Worsted, 95,000 ; Sugar Refiners, 2,600 ; Chemical, 15,000	255,600		Woollen, and other manufac-
(d) Boot and Shoe (workmen), 157,000;			tures. Shoe-
Millers, 20,000; Brush Makers, 7,000; Tailors, 83,000	267,000		makers, Tailors, &c.
(e) Miners-Coal, 173,000; Copper,	201,000		Miners.
12,000; Tin, 9,000; Lead, 14,000;			
Iron, 20,000; other Mines, 5,500	233,500		



## CLASS VI.

#### UNSKILLED LABOUR AND AGRICULTURE.

	SUBDIVISION V. Men's Weekly Wages, 15s. to 20s.	Numbers.	Net Annual Earnings, less Deductions for Loss of Work, Sick, & Paupers.
Public ser- vice.	MEN— (a) Seamen, R.N. 12,540; Mariners, 7,000; Militia, 2,400; Coast Guard, 3,800; Police, 14,500; Government		£
	Messengers and Workmen, 2,100	42,340	
Rural ma- nufac- tures.	(b) Straw, 1,820; Gloves, 2,700; Maltsters and Brewers, 25,000	29,520	
Quarries.	(c) Stone, 18,000; Slate, 7,000; Limestone, 4,700	29,700	
Animals.	(d) Horsekeepers, Gamekeepers, and Drovers, 44,000 ; Fishermen, 50,000	94,000	
Docks and Porters.	(e) Dock Labourers, 29,500; Mes- sengers and Porters, 35,300	64,800	
		260,360	
	Boys, 89,700; Women, 45,000; Girls, 24,280	158,980	
	TOTAL SUBDIVISION	419,340	11,922,800
	SUBDIVISION VI. Men's Weekly Wages, 14s.		
	Men-		
Agricul- ture.	(a) Agricultural Labourers, Shepherds, and Farm Servants, 880,040	880,040	
Labourers.	(b) Labourers, 258,000; Road La- bourers and Scavengers, 10,500	268,500	
	Boys, 364,700; Women, 127,000;	1,148,540	
	GIRLS, 36,110	527,810	
	TOTAL SUBDIVISION	1,676,310	£42,313,400

## CLASS VI.—continued.

SUBDIVISION VII. Men's Weekly Wages, 12s.	Numbers.	Net Annual Earnings, less Deductions for Loss of Work, Sick, & Paupers.	
MEN- (a) Soldiers, 56,000; Chelsea and Greenwich Pensioners, 17,400 (b) Silk Manufacture, 34,500	73,400 34,500	£	Soldiers. Silk manu- facture.
Boys, 22,300; Women, 47,300; Girls, 25,140	107,900 94,740		
TOTAL SUBDIVISION	202,640	4,220,800	
SUBDIVISION VIII. Women's Weekly Wages, 12s.			
WOMEN— Laundresses, 149,008; Milliners and Dressmakers, 213,504; Shirtmakers and Seamstresses, 63,094; Staymakers, 9,571; Bonnet Makers, 5,094; Cap Makers, 3,013; Furriers, 1,043; Button			
Makers, 2,000; Fancy Workers, 1,043.	447,200		
GIRLS	97,470		
TOTAL SUBDIVISION	544,670	£12,202,000	
TOTAL OF CLASS IV	2,843,000	£70,659,000	

N.B. The way in which these earnings are calculated is shown in the following Table.

## 94

## Appendix IV.

## TABLE 2.

## EARNINGS BY CLASSES .- ENGLAND AND WALES.

#### CLASS IV.

#### HIGHER SKILLED LABOUR AND MANUFACTURES.

Subdivision.	Number.	Full work Average Weekly Wages.	Average Annual Income, less out of work, Sick, and Paupers.	Total Amount.	Total of Classes.
I. Men Boys Women Girls Total	42,200 10,480 2,290 1,800 56,770	35s. 0d. 10s. 0d. 8s. 6d. 6s. 6d.	$\begin{array}{c} s. \\ 73 & 0 \\ 21 & 0 \\ 18 & 0 \\ 13 & 10 \end{array}$	3,080,600 220,080 41,220 24,300	£ 3,366,200
II. Men       .       .         Boys       .       .         Women       .       .         Girls       .       .         Total       .       .	798,600 208,900 38,000 20,700 1,066,200	28s. to 30s. 9s. 0d. 9s. 6d. 6s. 6d.	60 0 18 10 19 0 13 10	47,916,000 3,864,650 722,000 279,450	52,782,300

#### CLASS V.

LOWER SKILLED LABOUR AND MANUFACTURES.

III. Men Boys Women Girls Total	582,000 143,740 93,000 57,780 876,520	25s. 0d. 8s. 0d. 9s. 6d. 6s. 6d.	$\begin{array}{c c} \pounds & s. \\ 52 & 0 \\ 16 & 10 \\ 19 & 0 \\ 13 & 10 \end{array}$	£ 30,264,000 2,371,710 1,767,000 780,030	£ 35,182,740
IV. Men Boys Women Girls Maid Servants Do. Girls Total	1,028,000 350,530 296,000 187,560 694,160 386,810 2,943,060	23s. to 21s. 7s. 6d. 10s. 0d. 6s. 0d. 14s. 0d. 11s. 0d.	46 0 15 10 21 0 12 10 32 10 23 0 Carried	47,288,000 5 433,210 6,216,000 2,344,500 22,560,200 8,896,630 forward	92,738,540 £184,069,780

- 10

## 95

### CLASS VI.

#### UNSKILLED LABOUR AND AGRICULTURE.

Subdivision.	Number.	Full work Average Weekly Wages.	Average Annual Income, less out of work, Sick, and Paupers.	Total Amount.	Total of Classes.
				t forward	£ 184,069,780
V. Men Boys Women . Girls Total	260,360 89,700 45,200 24,280 419,340	20s. to 15s. 6s. 6d. 9s. 0d. 7s. 6d.	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	£ 9,503,140 1,210,950 830,500 376,340	11,922,930
VI. Men Boys Women . Girls Total	$1,148,500 \\ 364,700 \\ 127,000 \\ 36,110 \\ 1,676,310$	14s. 0d. 4s. 6d. 5s. 6d. 4s. 6d.	$\begin{array}{cccc} 33 & 0 \\ 8 & 0 \\ 9 & 10 \\ 8 & 0 \end{array}$	37,900,500 2,917,600 1,206,500 288,880	42,313,480

VII. Men Boys Women . Girls Total	$\begin{cases} 73,400\\ 34,500\\ 22,280\\ 47,300\\ 25,140\\ \hline 202,620\\ \hline \end{cases}$	14s. 6d. 10s. 0d. 6s. 0d. 7s. 0d. 7s. 0d.	$\begin{array}{ccc} 30 & 0 \\ 20 & 0 \\ 12 & 10 \\ 14 & 10 \\ 14 & 10 \\ \end{array}$	2,892,000 278,500 685,850 364,530	4,220,880
VIII. Women . Girls Total	447,200 97,340 544,540	12s. 0d. 5s. 0d.	25 0 10 10 Grand	11,180,000 1,022,070 Total	12,202,070 £254,729,140

## APPENDIX V.

### TABLE 1.

## INCOME OF UPPER AND MIDDLE CLASSES, 1867, ARRANGED BY SCHEDULES OF INCOME TAX.

### UNITED KINGDOM.

	Income charged 1865.	Estimated Increase.	Unreturned Income Tax.	Total, 1867.
Schedule A	£ 154,119,000	£ 8,500,000	£	£ 162,619,000
Schedule B	35,564,000	500,000		36,064,000
Schedule C	330,71,000	1,000,000		34,071,000
Schedule D	120,148,000	4,000,000	17,600,000	141,748,000
Schedule E	21,528,000			21,528,000
	£364,430,000	£14,000,000	£17,600,000	£396,030,000
Incomes excused as	s under £60 .		1867. 12,300,000	
Incomes under £10			81,320,000	
				93,620,000
			TOTAL	£489,650,000

The above Table is used in Tables 3 and 4.

#### TABLE 2.

## INCREASE OF CAPITAL-1855 TO 1865.

The increase of Income from Capital charged to Income Tax from 1855 to 1865 was—

		£
Schedule	A (all the increase)	37,650,000
"	B (one-fifth of the increase-see p. 65)	1,050,000
"	C (all the increase)	7,300,000
"	D (all increase of foreign property and	
	one-fifth remainder)	16,000,000
		£62,000,000

Capitalized at an average of 5 per cent., this gives 1,240 millions sterling as the increase of Capital actually charged to Income Tax in 1865 over that in 1855.

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#### TABLE 3.

### ESTIMATE OF INCOME DERIVED FROM CAPITAL AND FROM PROFITS AND EARNINGS.

Capital—	£	£
Schedule A, Lands, Houses, Mines,' &c. (all)	162,500,000	
Schedule B, Farming Profits, one-fifth (being		
interest on the capital employed by		
the farmer)	7,200,000	
Schedule C, Public Funds (all)	34,000,000	
Schedule D,		
(1) Foreign Property and Undertakings,		
and Capital in some English Com-		
panies (estimate)	30,000,000	
(2) One-fifth of Profits in remainder		
of Schedule	22,800,000	
Incomes excused as below £60 and Incomes		
below £100	23,500,000	
(One-fourth may be taken, including incomes		
from land or personal property as well		
as the proportion of profits by the		
preceding rule)		280,000,000

Profits and Earnings-28,800,000 Schedule B, remainder, or four-fifths . 89,000,000 Schedule D, remainder Schedule E, Public Offices and Annuities 21,500,000 . Incomes excused, and Incomes below £100 70,200,000 remainder . . . 324,500,000 Manual Labour Class (all) . 534,000,000

TOTAL

£814,000,000

# TABLE 4.

#### PRODUCTIVE, AUXILIARY, AND NON-PRODUCTIVE INCOMES.

UNITED KINGDOM, 1867.

I. PRODUCTIVE CLASSES.

(1.) AGRICULTURE. Incomes excused as under  $\pounds 60$  } See Table 1. Incomes under  $\pounds 100$  . . . } See Table 1. The number of persons is about  $22\frac{1}{2}$  per cent. of the Upper and Middle Classes with Incomes. Taking this proportion of the Total Income of £93,600,000 . . . . . 21,000,000 Agricultural Labourers (Wages in Summary) 53,200,000 \_\_\_\_\_ 165,764,000 (2.) MANUFACTURES, MINING, MONEY, &c. Schedule A. Miscellaneous . . . . 16,118,000 C. Colonial and Foreign Funds D. All except Professions and Incomes excused as under  $\pounds 60$  See Table 1.

99

The number of persons is about  $22\frac{1}{2}$  per cent. of the Upper and Middle Classes with Incomes.

Taking this proportion of Total Incomeof £93,600,00021,000,000Manual Labour Class employed in Manu-factures and Mining (Wages in Sum-mary)155,000,000

313,866,000

Carried over . . . £479,630,000
#### 100 Appendix V.

Brought forward . . £479,630,000 II.-AUXILIARY CLASS.

Schedule A. - Houses, Railways, and Canals . . . . £91,000,000 B.—Retail Trades (estimate) . 14,000,000 Incomes excused as under  $\pounds 60$  See Table 1.

The number of persons is about 31 per cent. of the Upper and Middle Classes with Incomes.

Taking this proportion of Total Income 29,000,000 of £93,600,000 

Manual Labour Class.

Building Trade, Conveyance, and Food (Wages in Summary) . . . 62,000,000 - 196,000,000

#### III.-NON-PRODUCTIVE CLASSES.

Schedule	C (British Funds)			•	20,071,000
"	D (professional men)		•		20,000,000
	E (all)			•	21,528,000
Incomes	excused as under £60 under £100	See	Table	1.	
Incomes	under £100 )	)			

The number of persons is about 24 per cent. of the Upper and Middle Classes with Incomes.

Taking this proportion of Total Income 22,620,000 of £93,600,000 . Manual Labourers-Public Service and Domestic (Wages in 54,151,000 Summary) . . 138,370,000

£814,000,000

December, 1867.

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